



Sandusky City School District

Five Year Forecast Financial Report

May, 2023

Yvonne Anderson, CFO/Treasurer

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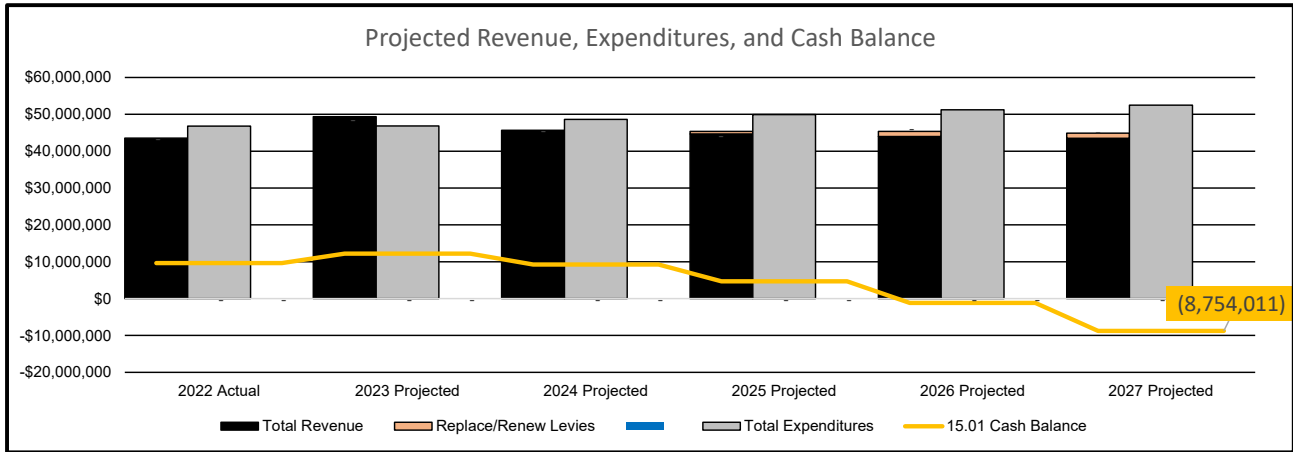
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Forecast Purpose/Objectives

Ohio Department of Education's purposes/objectives for the five-year forecast are:

1. To engage the local board of education and the community in the long range planning and discussions of financial issues facing the school district.
2. To serve as a basis for determining the school district's ability to sign the certificate required by O.R.C. §5705.412, commonly known as the "412 certificate."
3. To provide a method for the Department of Education and Auditor of State to identify school districts with potential financial problems.

Forecast Methodology - This forecast is prepared based upon historical trends and current factors. This information is then extrapolated into estimates for subsequent years. The forecast variables can change multiple times throughout the fiscal year and while cash flow monitoring helps to identify unexpected variances no process is guaranteed. The intent is to provide the district's financial trend over time and a roadmap for decisions aimed at encouraging financial sustainability and stability.



Note: Cash balance (Line 7.020) plus any existing levy modeled as renewed or new during the forecast.

Financial Forecast

	Fiscal Year 2023	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026	Fiscal Year 2027
Beginning Balance (Line 7.010) Plus Renewal/New Levies Modeled	9,656,359	12,176,130	9,229,686	4,687,159	(1,168,367)
+ Revenue	49,378,776	45,691,635	44,690,671	43,968,008	43,510,302
+ Proposed Renew/Replacement Levies	-	-	697,867	1,395,853	1,396,092
+ Proposed New Levies	-	-	-	-	-
- Expenditures	(46,859,006)	(48,638,079)	(49,931,065)	(51,219,387)	(52,492,038)
= Revenue Surplus or Deficit	2,519,771	(2,946,444)	(4,542,527)	(5,855,526)	(7,585,644)
Line 7.020 Ending Balance with renewal/new levies	12,176,130	9,229,686	4,687,159	(1,168,367)	(8,754,011)

Analysis Without Renewal Levies Included:

Revenue Surplus or Deficit w/o Levies	2,519,771	(2,946,444)	(5,240,394)	(7,251,379)	(8,981,736)
Ending Balance w/o Levies	12,176,130	9,229,686	3,989,292	(3,262,087)	(12,243,823)

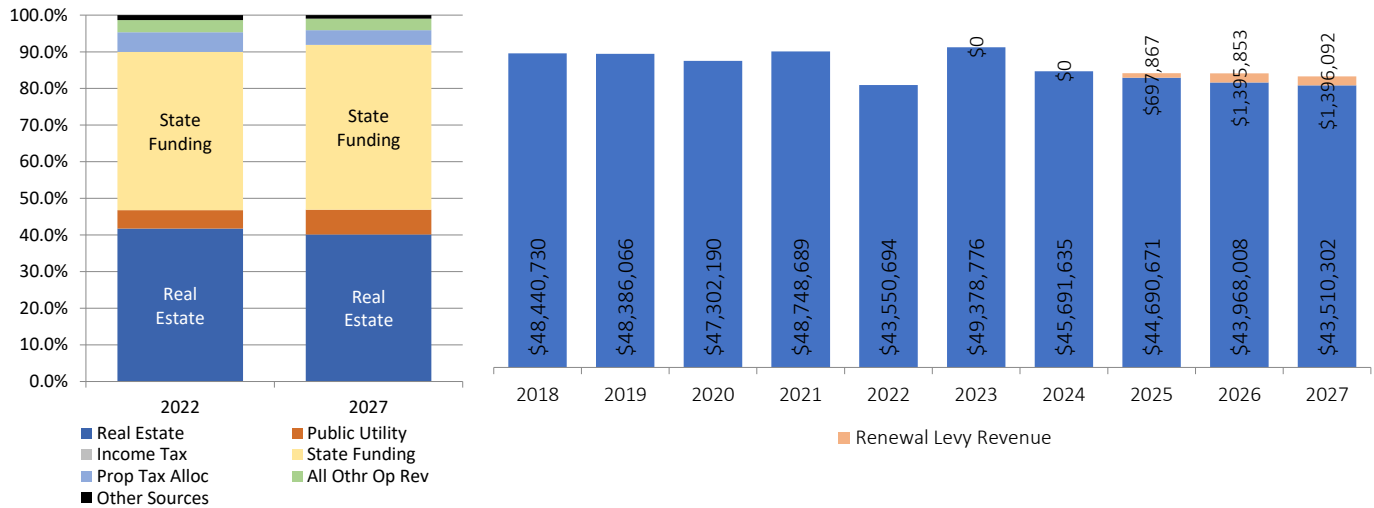
In FY 2023 a revenue surplus is expected. This means that expenditures are expected to be less than revenue by -\$2,519,771 in FY 2023. By the last year of the forecast, FY 2027, the district is expected to have a revenue shortfall where expenditures are projected to be greater than revenue by \$8,981,736. The district would need to cut its FY 2027 projected expenses by 17.11% in order to balance its budget without additional revenue.

The district's cash balance is positive at year-end in FY 2023 and is projected to worsen by FY 2027. A worsening cash balance can erode the district's financial stability over time.

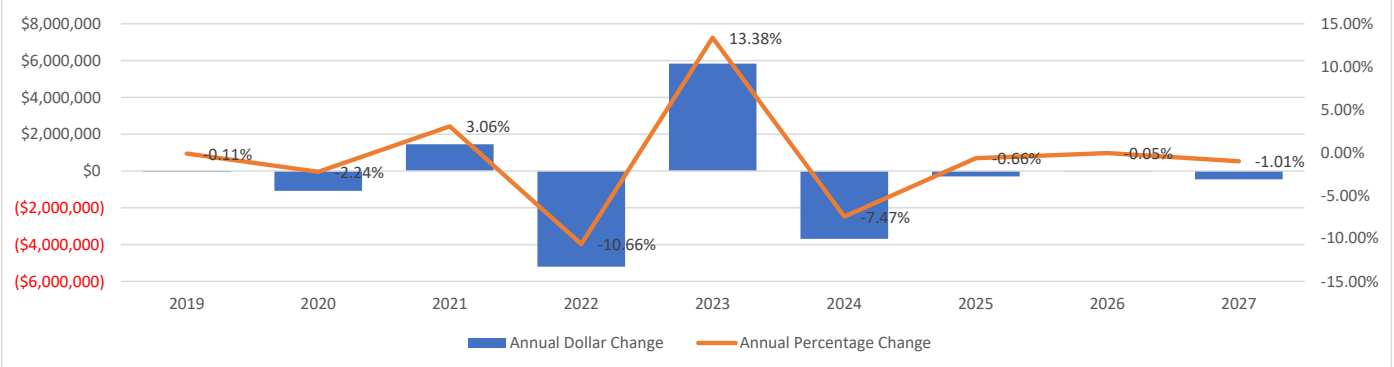
This forecast includes the Fair School Funding Plan (FSFP) adopted by Ohio starting in FY 2022. The district expects a combined impact of \$968,284 in FY 2023. This forecast includes a CFO adjusted trend calculation of the FSFP impact using current information. As information changes the estimates will be updated. The district is considered a formula district in FY 2023. A detailed state funding supplement to this forecast has been prepared and should be reviewed and considered part of the forecast assumptions.

Revenue Sources and Forecast Year-Over-Year Projected Overview

Sources of Revenue Over Time



Year-Over-Year Dollar & Percentage Change



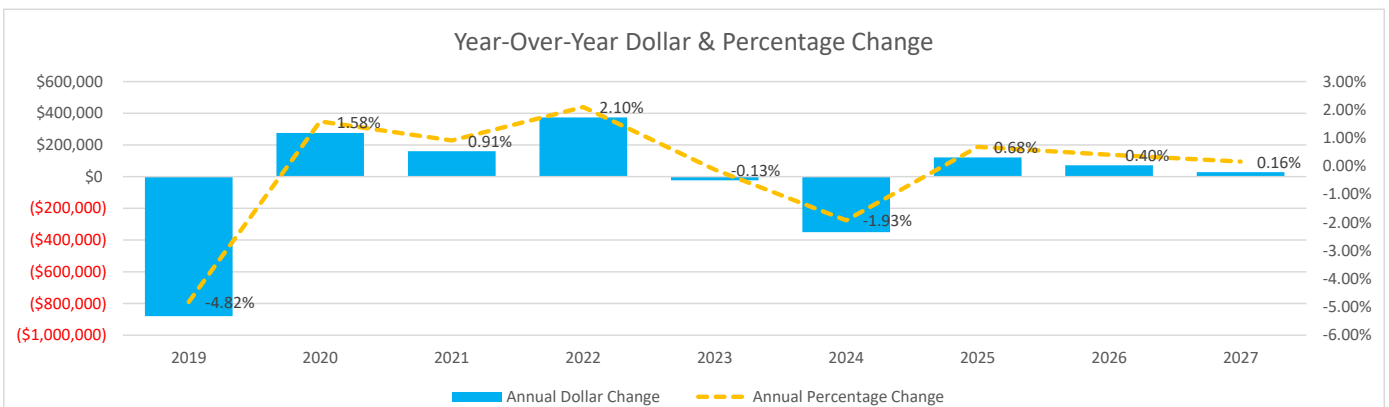
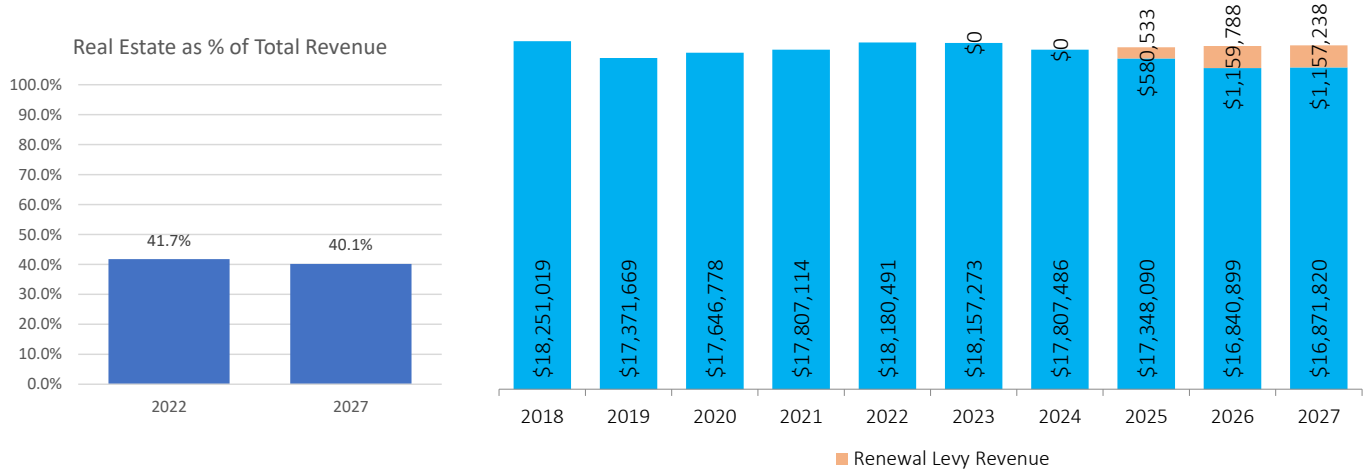
5-Year Historical Actual Average Annual Dollar Change Compared to 5-year Projected

	Historical Average Annual \$\$ Change	Projected Average Annual \$\$ Change	Projected Compared to Historical Variance	Total revenue decreased -1.16% or -\$546,453 annually during the past 5-Year period and is projected to increase 0.59% or \$271,140 annually through FY2027. State Funding has the most projected average annual variance compared to the historical average at \$884,456
Real Estate	188,007	(30,287)	(\$218,294)	
Public Utility	\$129,530	\$167,708	\$38,178	
Income Tax	\$0	\$0	\$0	
State Funding	(\$604,159)	280,297	\$884,456	
Prop Tax Alloc	(\$315,691)	(\$109,056)	\$206,635	
All Othr Op Rev	(\$33,383)	(\$6,806)	\$26,577	
Other Sources	\$89,243	(\$30,716)	(\$119,959)	
Total Average Annual Change	(546,453)	271,140	\$817,593	
	-1.16%	0.59%	1.74%	

Note: Expenditure average annual change is projected to be > \$1,141,122. On an annual average basis, expenditures are projected to grow faster than revenue.

1.010 - General Property Tax (Real Estate)

Revenue collected from taxes levied by a school district by the assessed valuation of real property using effective tax rates for class I (residential/agricultural) and class II (business).



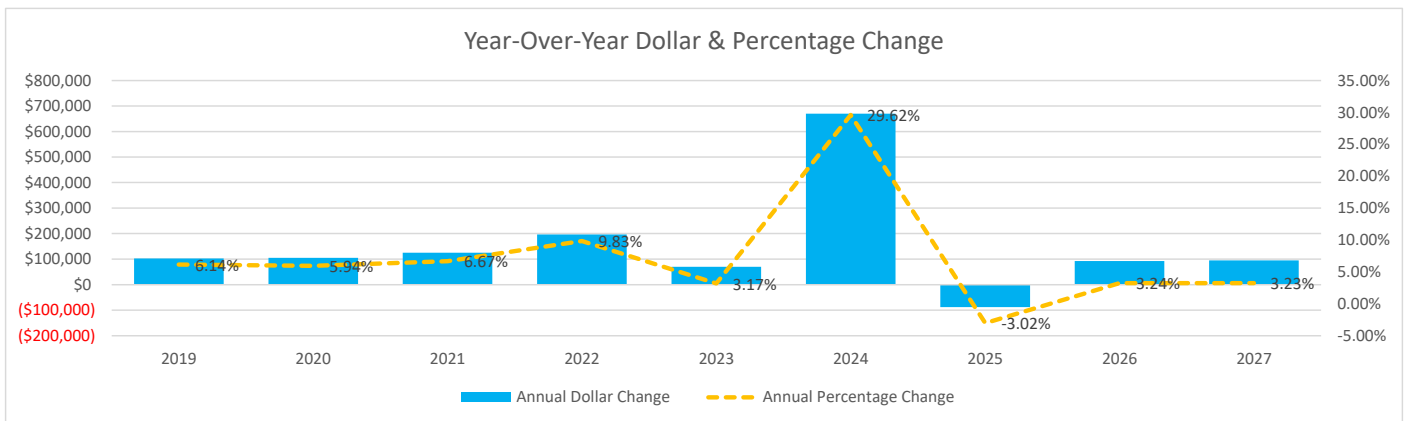
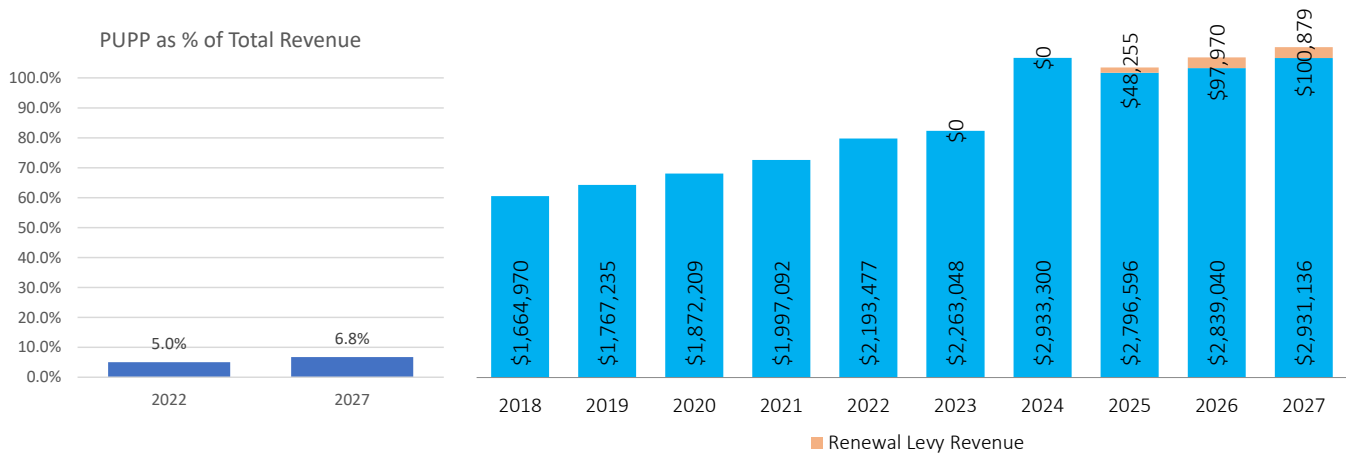
Values, Tax Rates and Gross Collections							Gross Collection Rate Including Delinquencies
Tax Yr	Valuation	Value Change	Class I Rate	Change	Class II Rate	Change	
2021	487,736,930	39,416,320	37.48	-	53.04	-	93.2%
2022	504,099,080	16,362,150	37.09	(0.39)	49.62	(3.42)	94.5%
2023	504,424,080	325,000	37.07	(0.01)	49.82	0.20	94.5%
2024	537,424,080	33,000,000	34.47	(2.60)	49.10	(0.72)	94.5%
2025	537,749,080	325,000	34.45	(0.01)	49.30	0.20	94.5%
2026	538,074,080	325,000	34.44	(0.01)	49.50	0.20	94.5%

Real estate property tax revenue accounts for 41.75% of total revenue. Class I or residential/agricultural taxes make up approximately 57.96% of the real estate property tax revenue. The Class I tax rate is 37.09 mills in tax year 2022. The district is modeling the renewal of real estate property taxes levies through 2024. The projections reflect an average gross collection rate of 94.5% annually through tax year 2026. The revenue changed at an average annual historical rate of 1.05% and is projected to change at an average annual rate of -0.17% through FY 2027.

*Projected % trends include renewal levies

1.020 - Public Utility Personal Property

Revenue generated from public utility personal property valuations multiplied by the district's full voted tax rate.



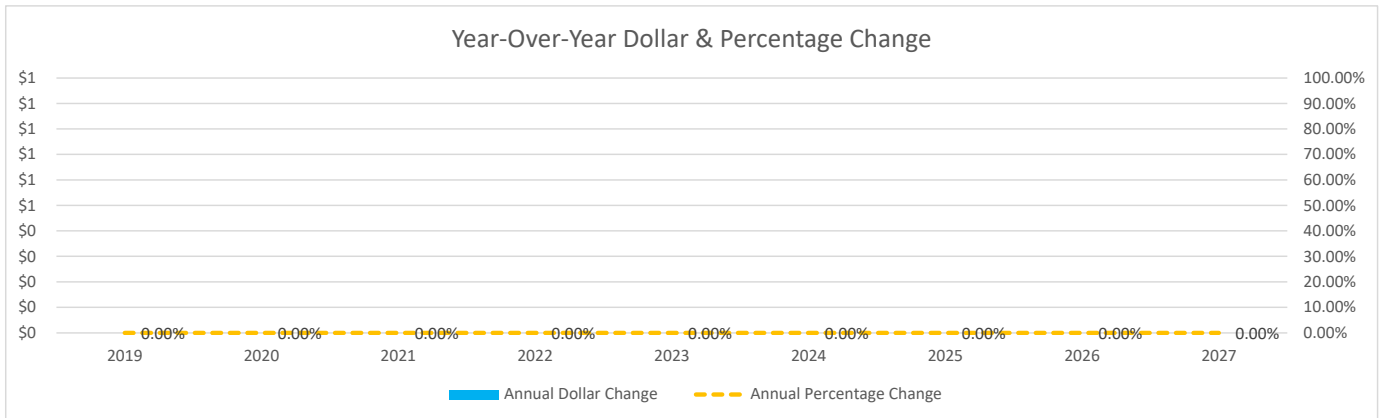
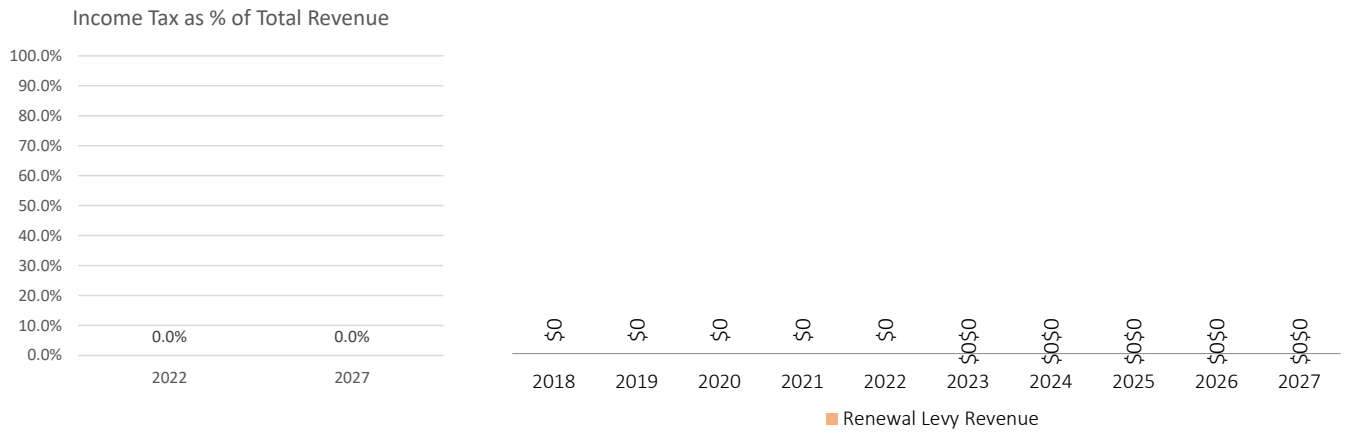
Values and Tax Rates					Gross Collection Rate Including Delinquencies
Tax Year	Valuation	Value Change	Full Voted Rate	Change	
2021	28,018,530	1,716,150	78.20	(0.30)	100.0%
2022	33,998,870	5,980,340	79.58	1.38	98.1%
2023	35,198,870	1,200,000	79.57	(0.01)	100.0%
2024	36,398,870	1,200,000	79.40	(0.17)	100.0%
2025	37,598,870	1,200,000	79.39	(0.01)	100.0%
2026	38,798,870	1,200,000	79.39	(0.01)	100.0%

The public utility personal property tax revenue is generated from the personal property values, additions, and depreciation reported by the utility companies. This category currently makes up 5.04% of total district revenue. The property is taxed at the full voted tax rate which in tax year 2022 is 79.58 mills. The forecast is modeling an average gross collection rate of 99.62%. The revenue changed historically at an average annual dollar amount of \$129,530 and is projected to change at an average annual dollar amount of \$167,708 through FY 2027.

**Projected % trends include renewal levies*

1.030 - No Income Tax

Revenue collected from income tax earmarked specifically to support schools with a voter approved tax by residents of the school district; separate from federal, state and municipal income taxes.

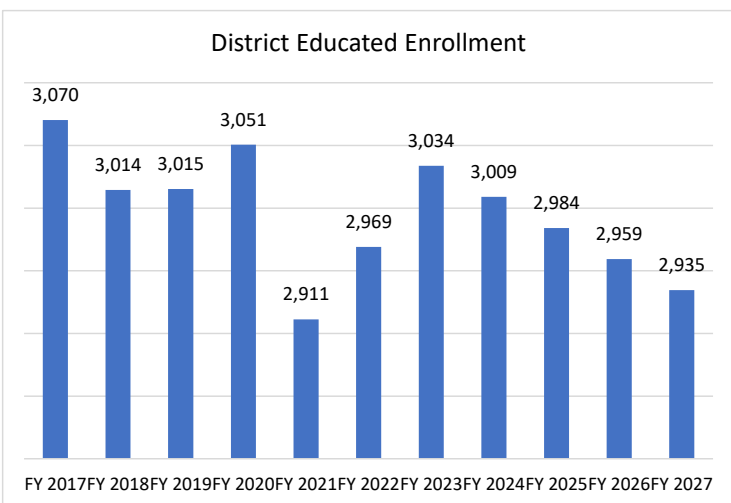
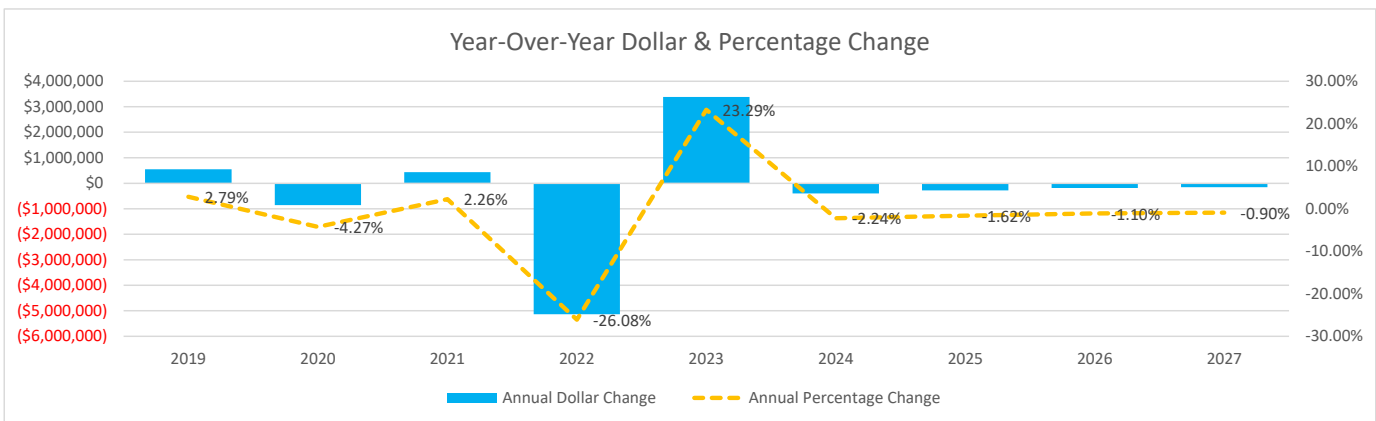
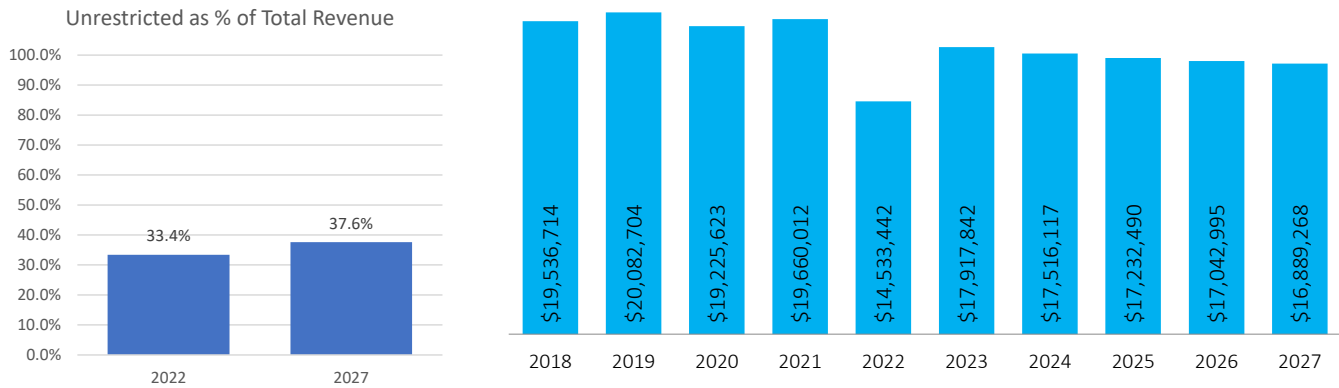


The district does not have an income tax levy.

*Projected % trends include renewal levies

1.035 - Unrestricted Grants-in-Aid

Funds received through the State Foundation Program with no restriction.



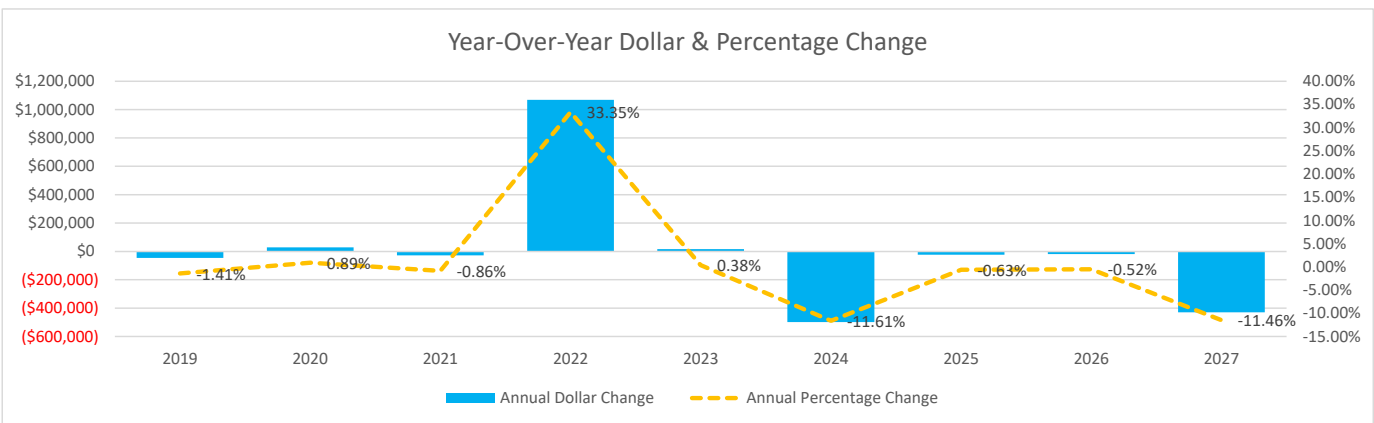
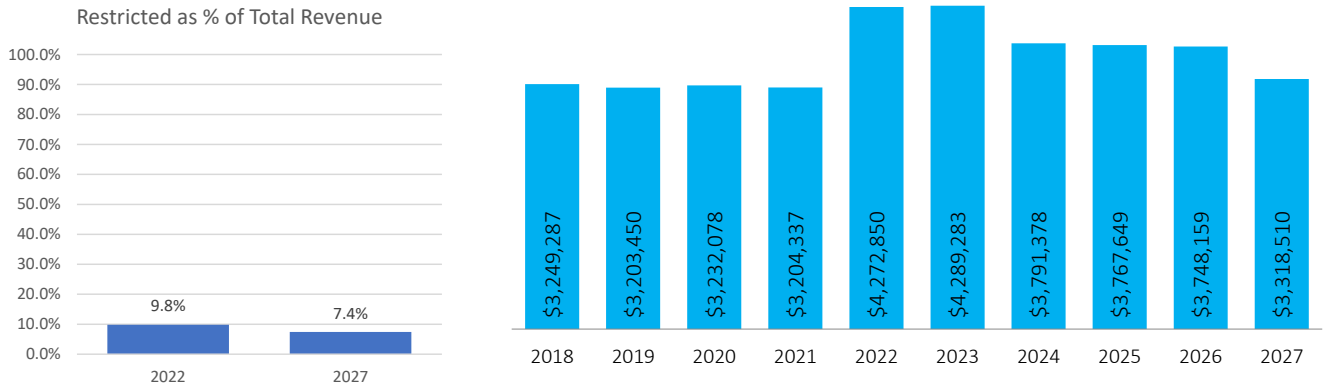
Beginning in FY 2022 Ohio adopted the Fair School Funding Plan (FSFP). Funding is driven by a base cost methodology that incorporates the four components identified as necessary to the education process. The Base Cost is currently calculated for two years using a statewide average from historical actual data.

For Sandusky City School District the calculated Base Cost total is \$21,788,893 in FY 2023. The state's share of the calculated Base Cost total is \$15,107,876 or \$4,980 per pupil.

For reference: The FSFP change to district educated enrollment could be lower than the district's historical formula funded enrollment but also potentially reduces tuition cost. In FY 2021, the district had approximately \$7,154,764 in possible tuition cost reductions. These reductions will be reflected in the purchased services expenditure note.

1.040 & 1.045 - Restricted Grants-in-Aid

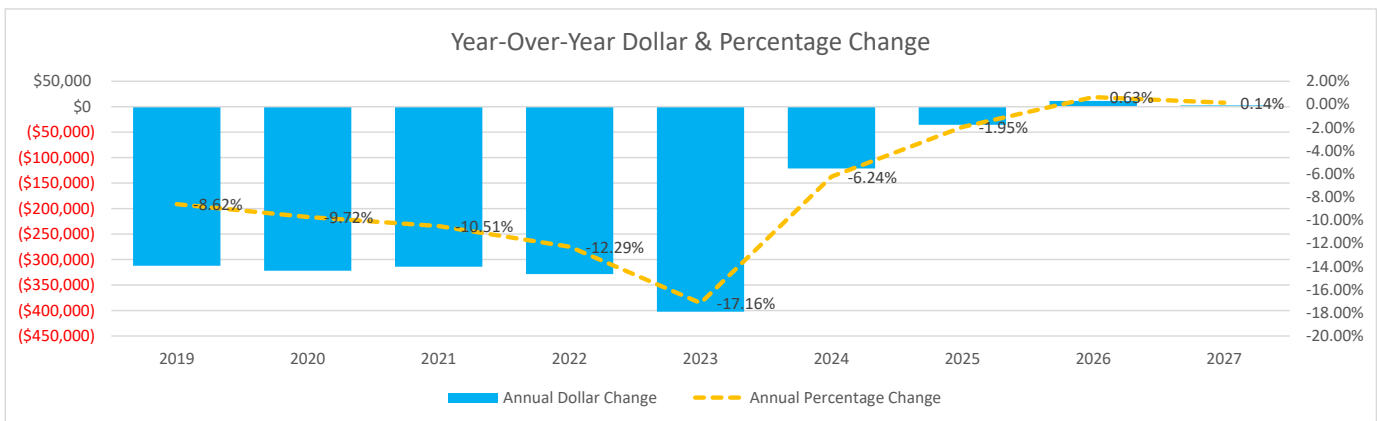
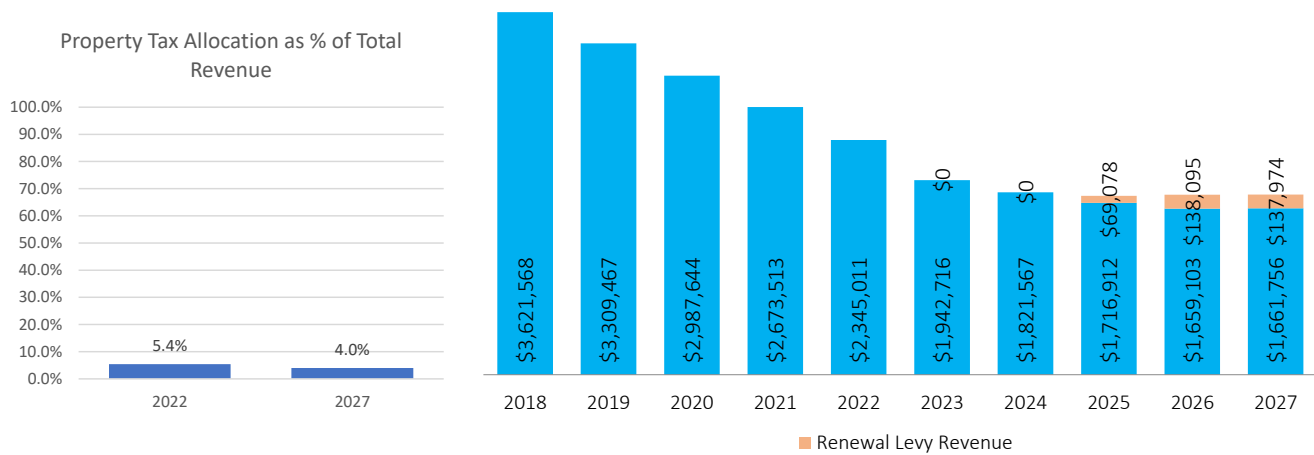
Funds received through the State Foundation Program or other allocations that are restricted for specific purposes.



Restricted aid is the portion of state per pupil funding that must be classified as restricted use. Historically the district's restricted state aid changed annually on average by \$356,467 and is projected to change annually on average by -\$190,868. Restricted funds represent 9.81% of total revenue. Starting in FY 2022 the district's Success & Wellness funding is considered restricted, the state's share of this funding is recorded as restricted is \$497,074. This funding has implications on general fund expenditures in that certain spending now occurring in a fund external to the general fund could shift to the general fund. The expenditures in this forecast are adjusted to reflect this change.

1.050 - Property Tax Allocation

Includes funds received for Tangible Personal Property Tax Reimbursement, Electric Deregulation, Homestead and Rollback.

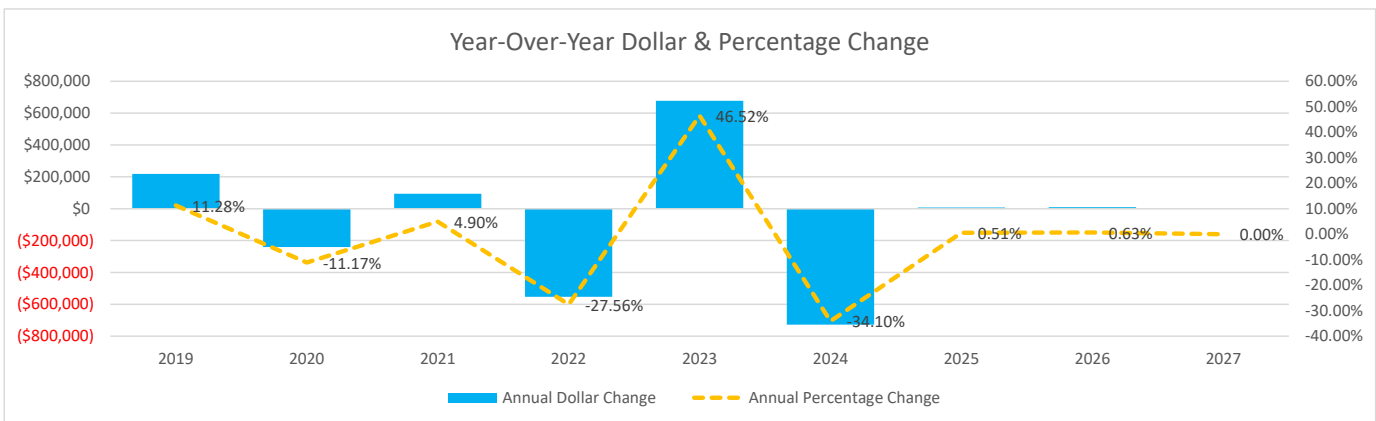
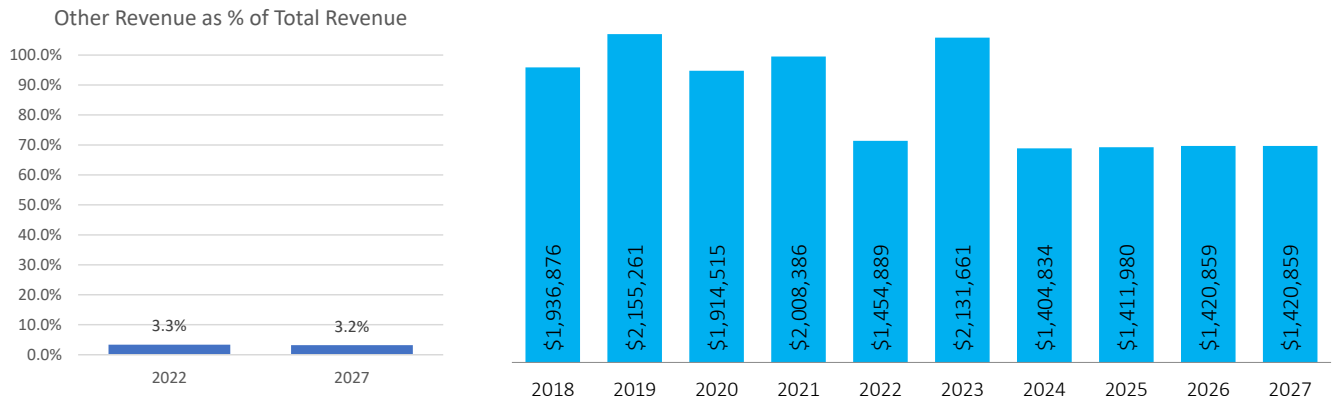


Property tax allocation primarily consists of reimbursements from the state of Ohio for local taxpayer credits or reductions. The state reduces the local taxpayer's tax bill with a 10% rollback credit, and 2.5% owner-occupied rollback credit, plus a homestead credit for qualifying taxpayers. In FY 2023, approximately 10.5% local residential property taxes will be reimbursed by the state in the form of rollback credits and approximately 3.2% will be reimbursed in the form of qualifying homestead exemption credits.

*Projected % trends include renewal levies

1.060 - All Other Operating Revenues

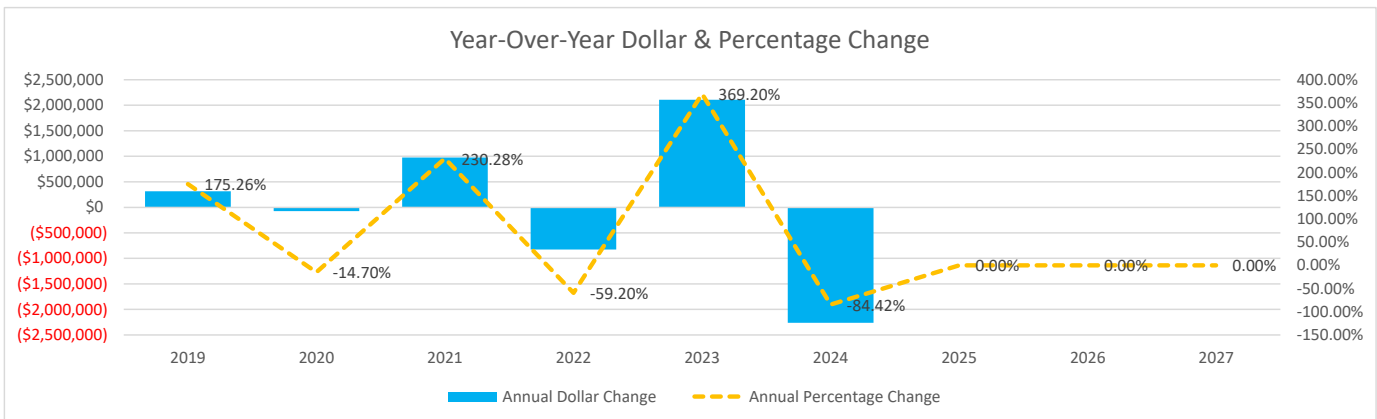
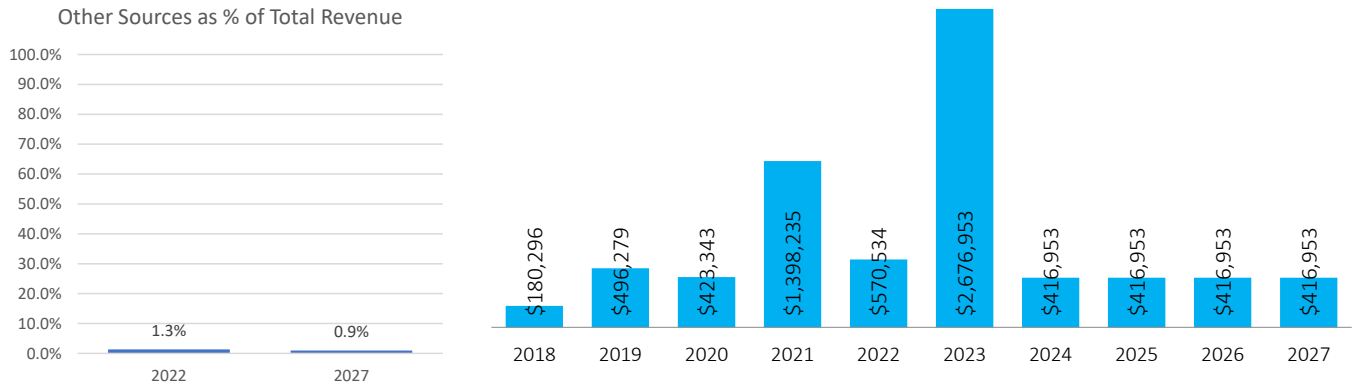
Operating revenue sources not included in other lines; examples include tuition, fees, earnings on investments, rentals, and donations.



Other revenue includes tuition received by the district for non-resident students educated by the district. It also includes interest income, payments in lieu of taxes, and miscellaneous revenue. The historical average annual change was -\$33,383. The projected average annual change is -\$6,806 through FY 2027. The FSFP includes per pupil funding for any open enrollment in students the district is educating. This revenue, if any, was recorded in 'other revenue' prior to FY 2022. Fiscal year 2022 and beyond will not include any open enrollment in revenue. The district posted revenue code 1227 open enrollment in revenue of \$1,031,146 in FY 2021.

2.070 - Total Other Financing Sources

Includes proceeds from sale of notes, state emergency loans and advancements, operating transfers-in, and all other financing sources like sale and loss of assets, and refund of prior year expenditures.

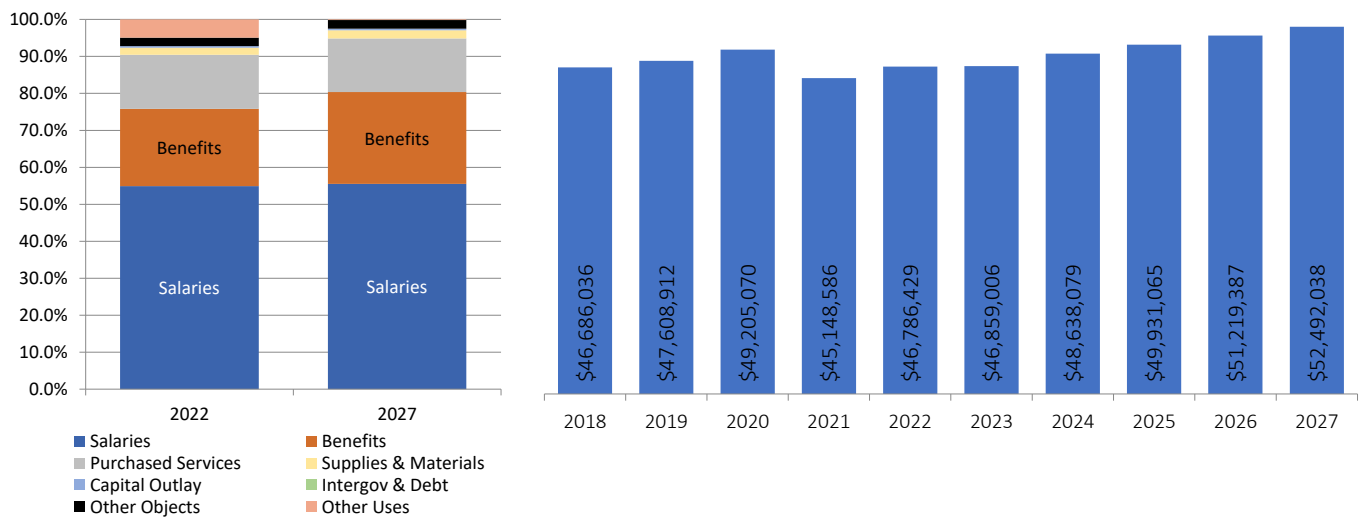


	FORECASTED					
	2022	2023	2024	2025	2026	2027
Transfers In	-	-	-	-	-	-
Advances In	-	2,293,884	33,884	33,884	33,884	33,884
All Other Financing Sources	570,534	383,069	383,069	383,069	383,069	383,069

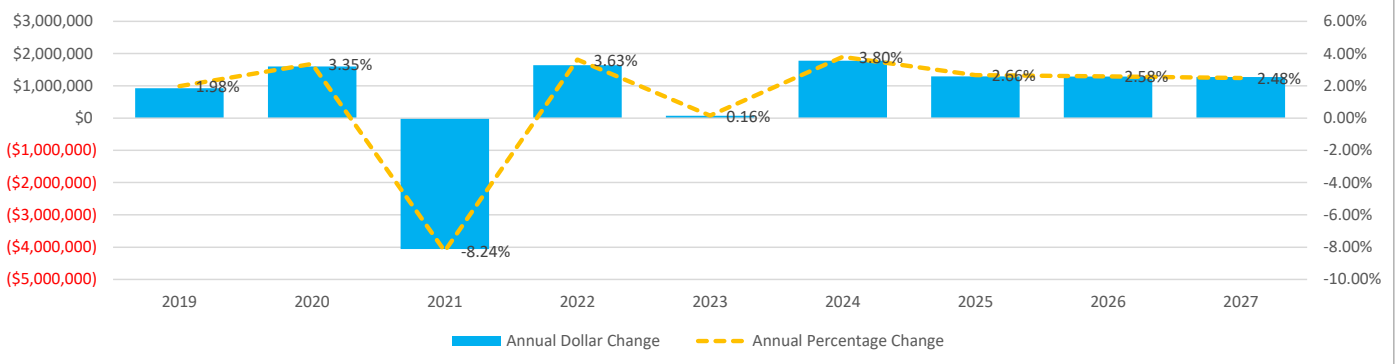
Other sources includes revenue that is generally classified as non-operating. Return advances-in are the most common revenue source. In FY 2022 the district received \$0 as advances-in and is projecting advances of \$2,293,884 in FY 2023. The district also receives other financing sources such as refund of prior year expenditures in this category. The district is projecting that all other financing sources will be \$383,069 in FY 2023 and average \$383,069 annually through FY 2027.

Expenditure Categories and Forecast Year-Over-Year Projected Overview

Expenditure Categories Over Time



Year-Over-Year Dollar & Percentage Change



5-Year Historical Actual Average Annual Dollar Change Compared to 5-Year Projected

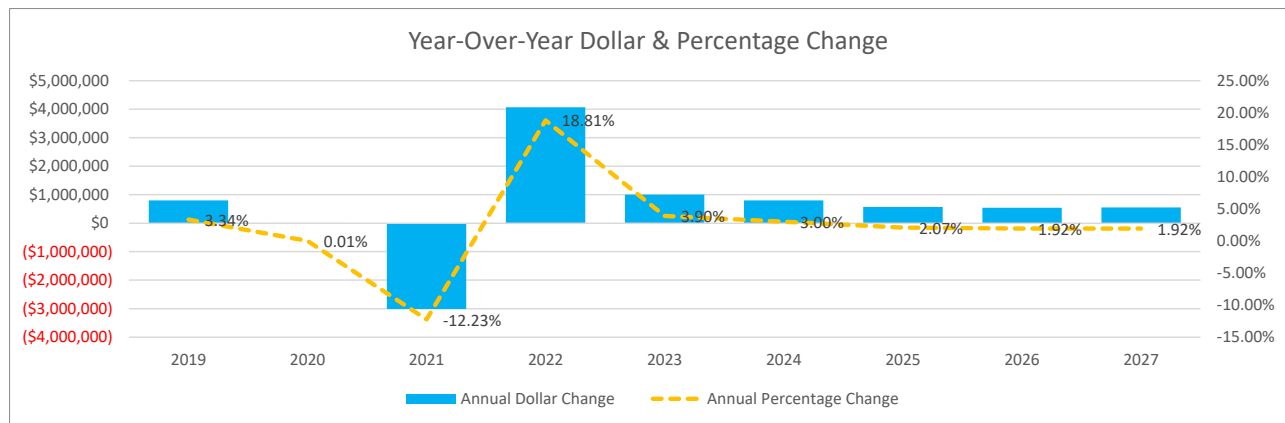
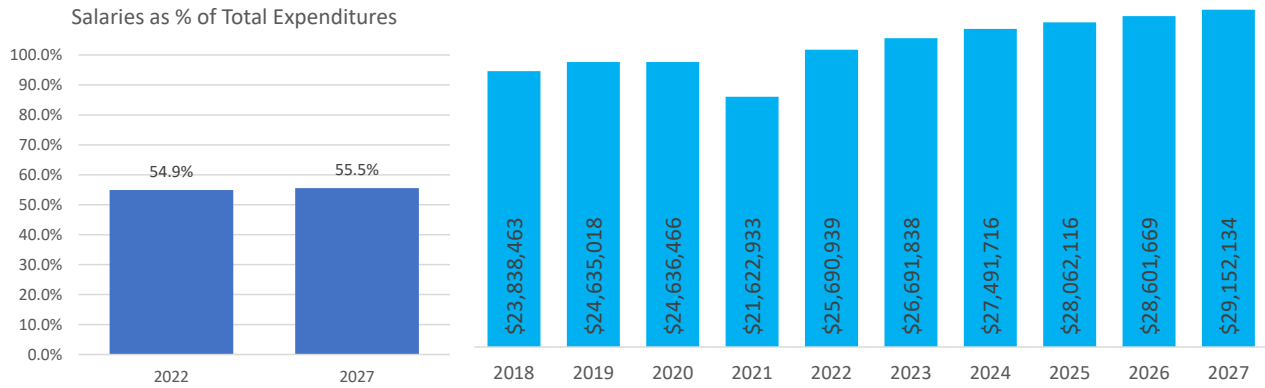
	Historical Average Annual \$\$ Change	Projected Average Annual \$\$ Change	Projected Compared to Historical Variance	Total expenditures increased 0.66% or \$308,982 annually during the past 5-Year period and is projected to increase 2.44% or \$1,141,122 annually through FY2027. Purchased Services has the largest projected average annual variance compared to the historical average at \$1,059,115.
Salaries	439,267	692,239	\$252,972	
Benefits	\$208,455	\$649,875	\$441,421	
Purchased Services	(\$905,968)	\$153,148	\$1,059,115	
Supplies & Materials	\$30,679	\$53,193	\$22,514	
Capital Outlay	\$10,059	\$5,710	(\$4,349)	
Intergov & Debt	\$0	\$0	(\$0)	
Other Objects	\$78,474	\$33,224	(\$45,250)	
Other Uses	\$448,017	(\$446,268)	(\$894,285)	
Total Average Annual Change	\$308,982	\$1,141,122	\$832,139	
	0.66%	2.44%	1.78%	

Note: Revenue average annual change is projected to be > \$271,140

On an annual average basis, revenues are projected to grow slower than expenditures.

3.010 - Personnel Services

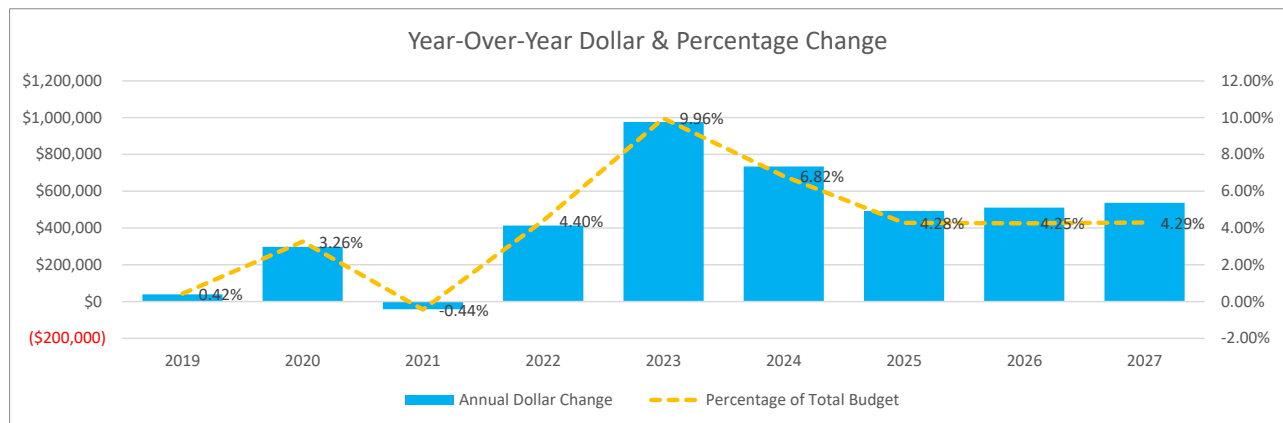
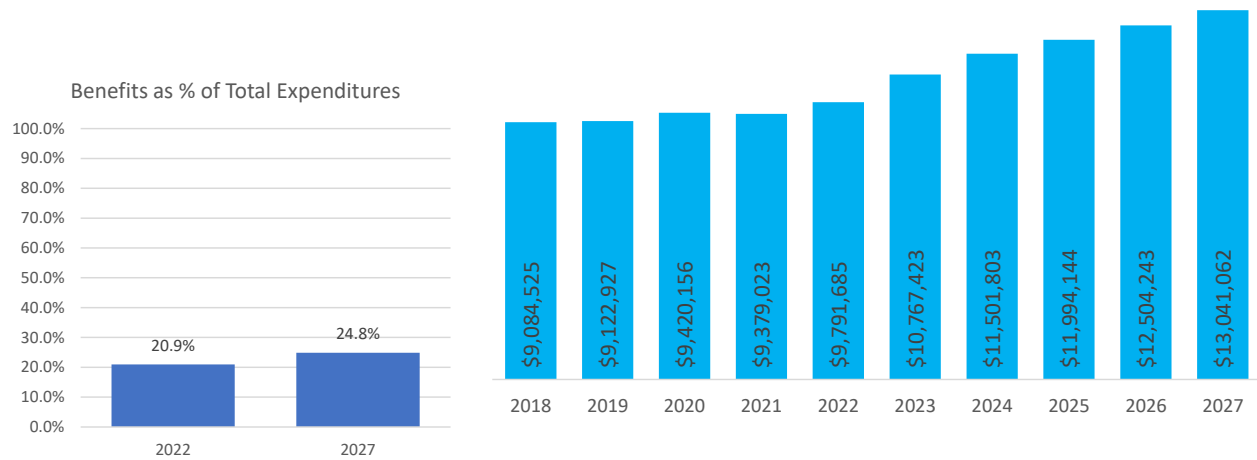
Employee salaries and wages, including extended time, severance pay, supplemental contracts, etc.



Salaries represent 54.91% of total expenditures and increased at a historical average annual rate of 1.82% or \$439,267. This category of expenditure is projected to grow at an annual average rate of 2.47% or \$692,239 through FY 2027. The projected average annual rate of change is 0.65% more than the five year historical annual average.

3.020 - Employees' Benefits

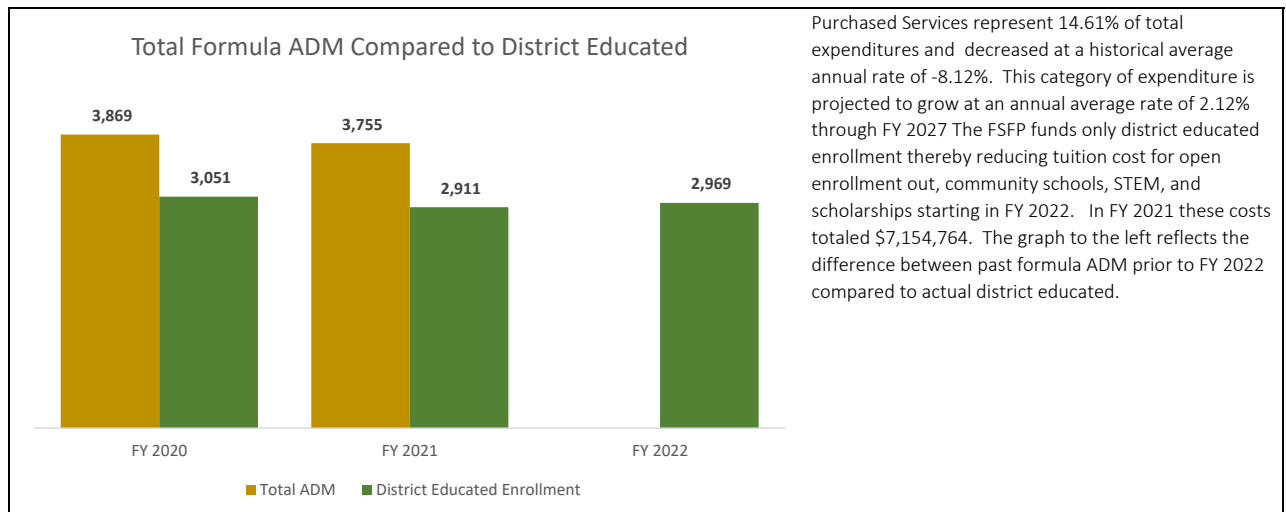
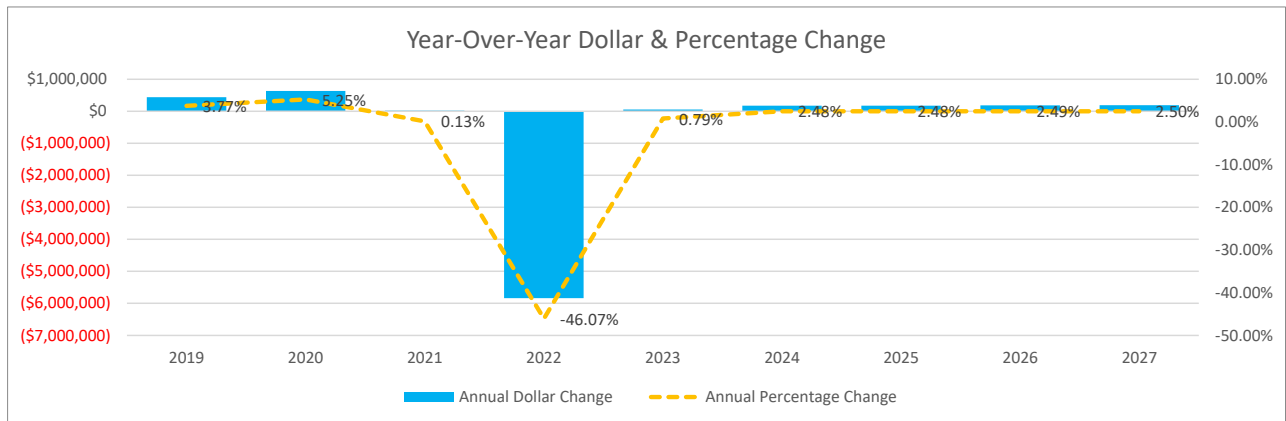
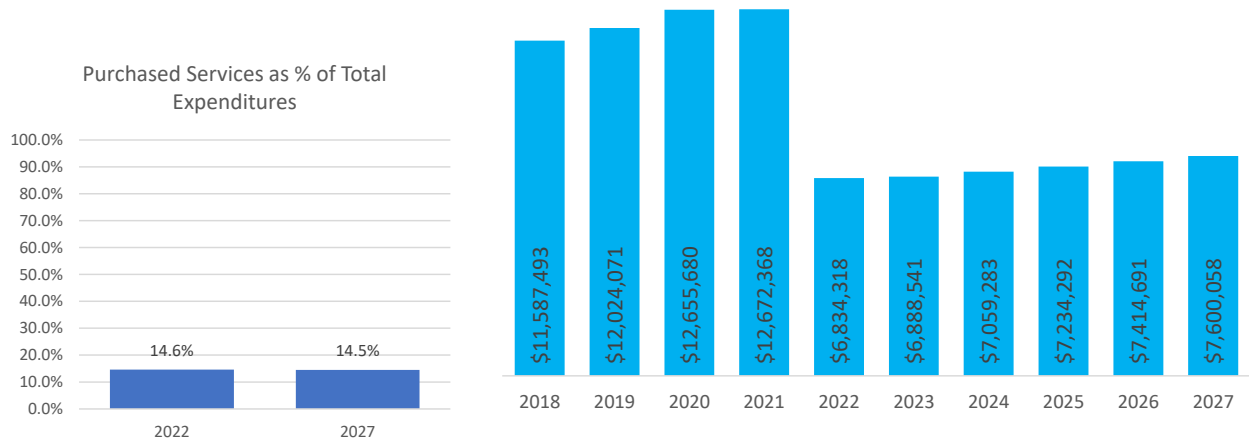
Retirement for all employees, Workers Compensation, early retirement incentives, Medicare, unemployment, pickup on pickup, and all health-related insurances.



Benefits represent 20.93% of total expenditures and increased at a historical average annual rate of 2.23%. This category of expenditure is projected to grow at an annual average rate of 5.43% through FY 2027. The projected average annual rate of change is 3.21% more than the five year historical annual average.

3.030 - Purchased Services

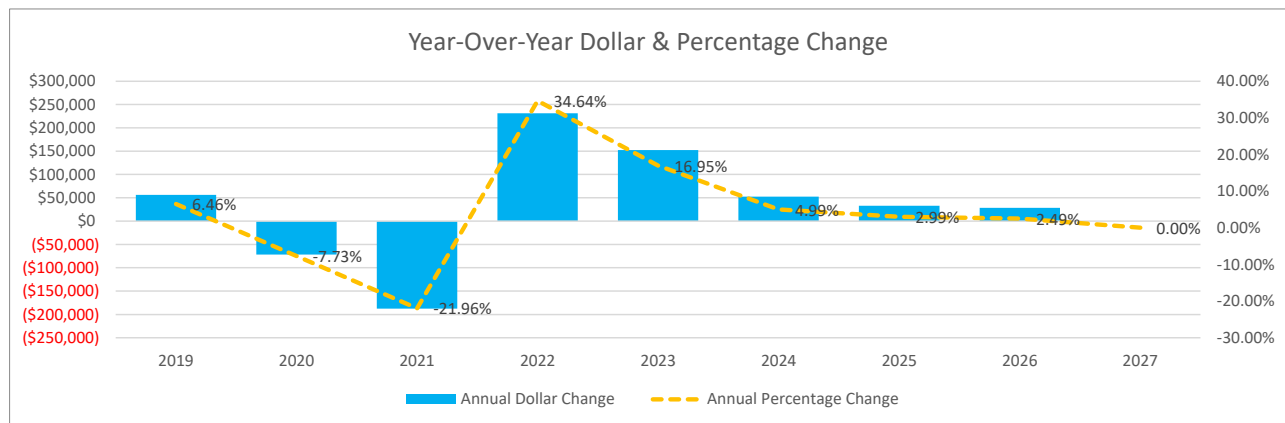
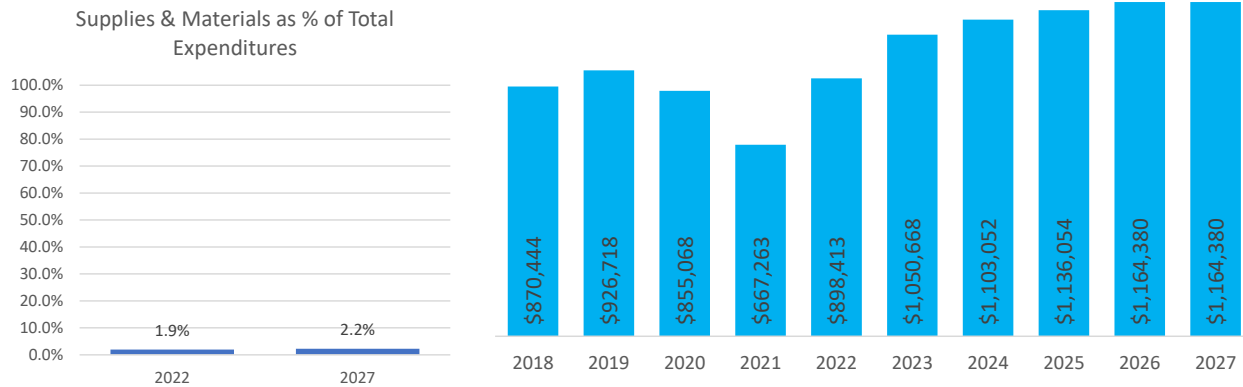
Amounts paid for personal services rendered by personnel who are not on the payroll of the school district, expenses for tuition paid to other districts, utilities costs and other services which the school district may purchase.



Purchased Services represent 14.61% of total expenditures and decreased at a historical average annual rate of -8.12%. This category of expenditure is projected to grow at an annual average rate of 2.12% through FY 2027. The FSP funds only district educated enrollment thereby reducing tuition cost for open enrollment out, community schools, STEM, and scholarships starting in FY 2022. In FY 2021 these costs totaled \$7,154,764. The graph to the left reflects the difference between past formula ADM prior to FY 2022 compared to actual district educated.

3.040 - Supplies & Materials

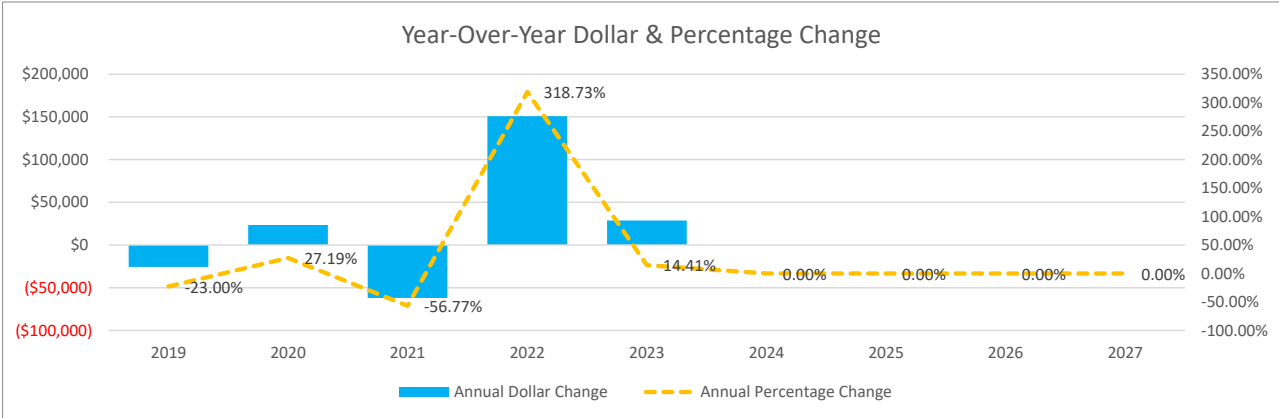
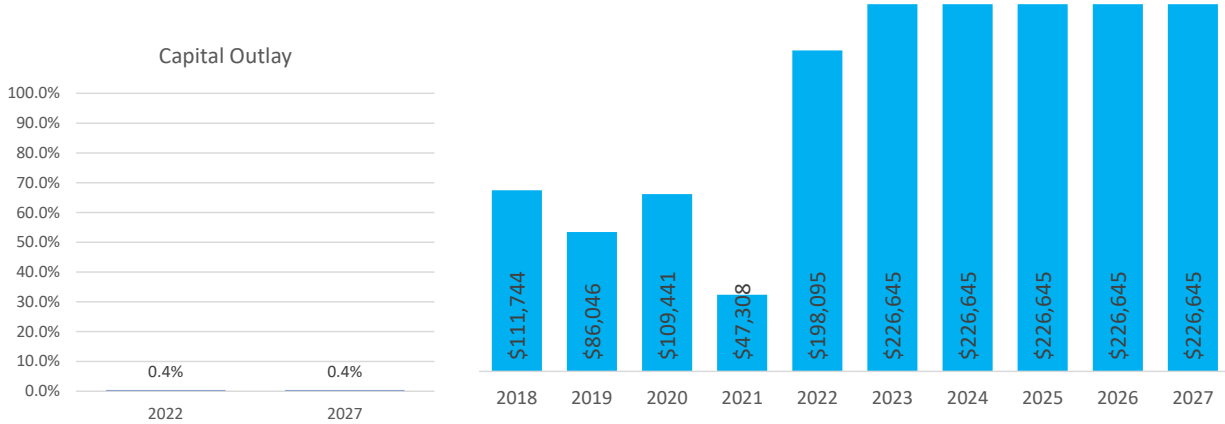
Expenditures for general supplies, instructional materials including textbooks and media material, bus fuel and tires, and all other maintenance supplies.



Supplies & Materials represent 1.92% of total expenditures and increased at a historical average annual rate of 3.64%. This category of expenditure is projected to grow at an annual average rate of 4.73% through FY 2027. The projected average annual rate of change is 1.10% more than the five year historical annual average.

3.050 - Capital Outlay

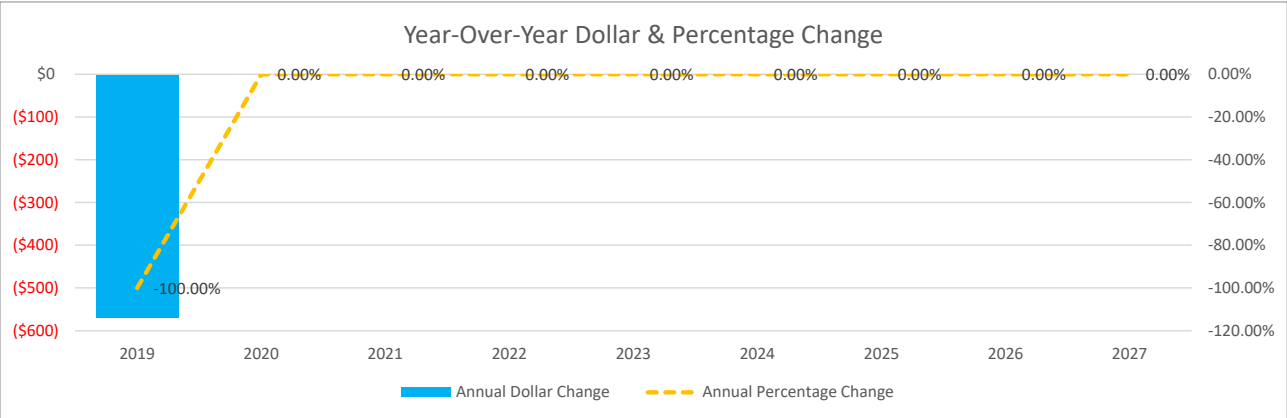
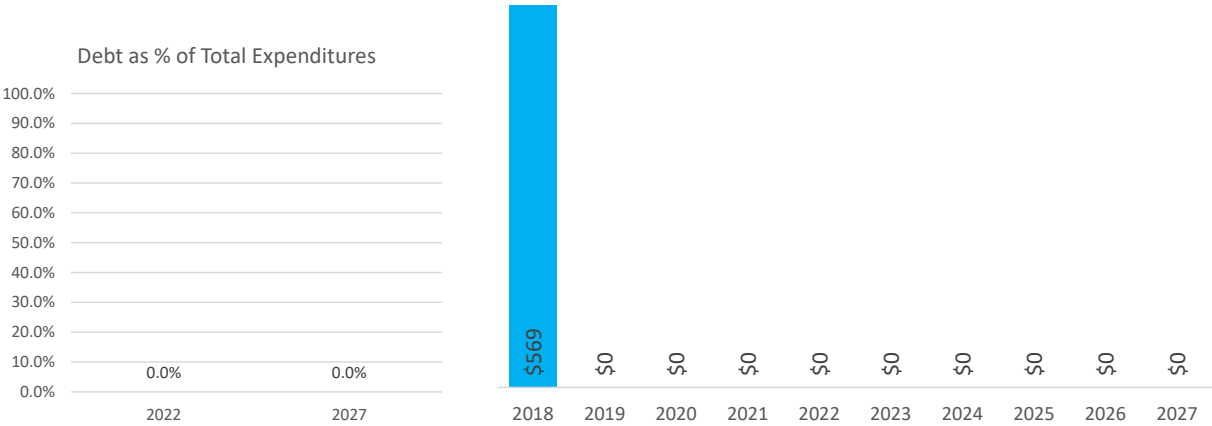
This line includes expenditures for items having at least a five-year life expectancy, such as land, buildings, improvements of grounds, equipment, computers/technology, furnishings, and buses.



Capital Outlay represent 0.42% of total expenditures and increased at a historical average annual amount of \$10,059. This category of expenditure is projected to grow at an annual average rate of \$5,710 through FY 2027. The projected average annual change is less than the five year historical annual average.

3.060-4.060 - Intergovernmental & Debt

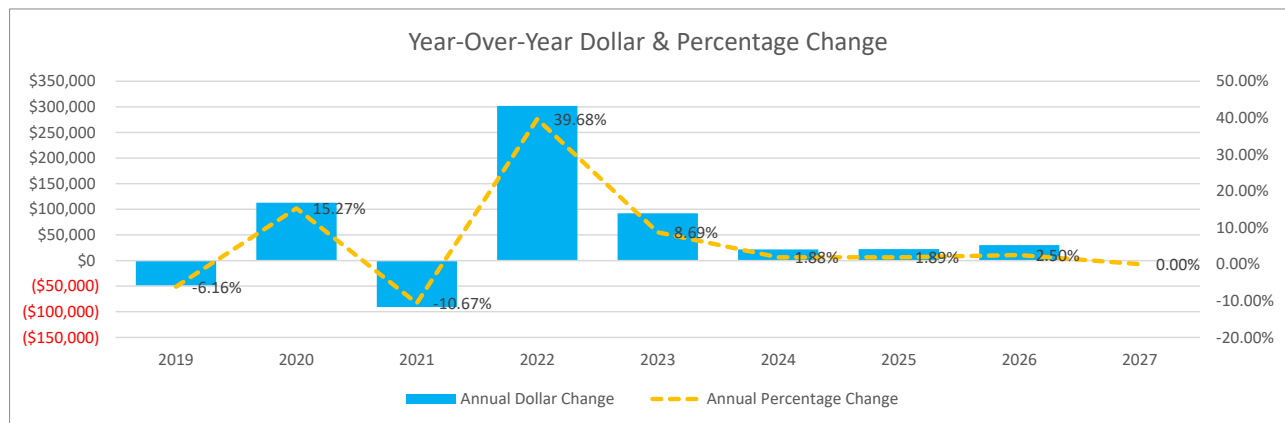
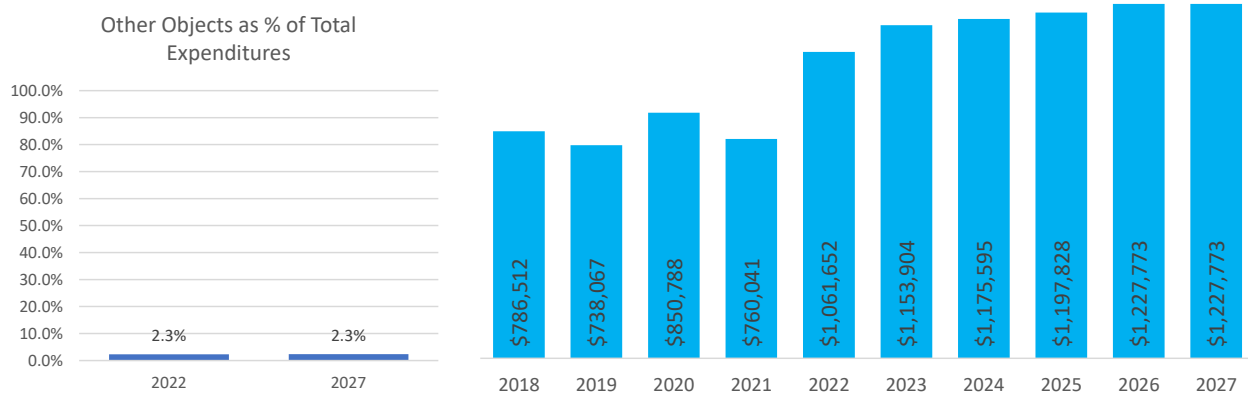
These lines account for pass through payments, as well as monies received by a district on behalf of another governmental entity, plus principal and interest payments for general fund borrowing.



The Intergovernmental/Debt expenditure category details general fund debt issued by the District.

4.300 - Other Objects

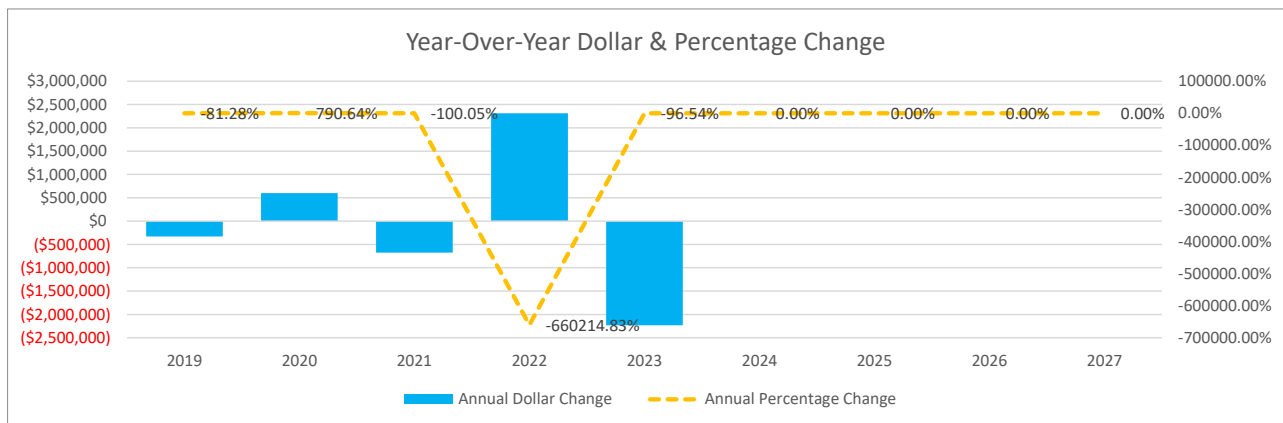
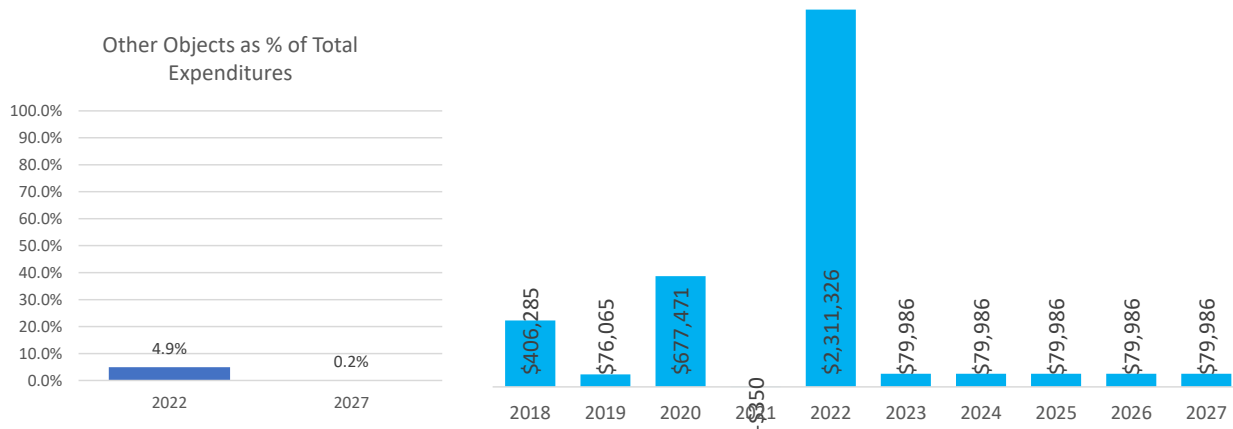
Primary components for this expenditure line are membership dues and fees, ESC contract deductions, County Auditor/Treasurer fees, audit expenses, and election expenses.



Other Objects represent 2.27% of total expenditures and increased at a historical average annual rate of 9.35%. This category of expenditure is projected to grow at an annual average rate of 2.78% through FY 2027. The projected average annual rate of change is -6.57% less than the five year historical annual average.

5.040 - Total Other Financing Uses

Operating transfers-out, advances out to other funds, and all other general fund financing uses.



	2022	2023	2024	FORECASTED		
				2025	2026	2027
Transfers Out	-	7,789	7,789	7,789	7,789	7,789
Advances Out	2,311,326	69,534	69,534	69,534	69,534	69,534
Other Financing Uses	-	2,663	2,663	2,663	2,663	2,663

Other uses includes expenditures that are generally classified as non-operating. It is typically in the form of advances-out which are then repaid into the general fund from the other district funds. In FY 2022 the district had advances-out and has advances-out forecasted through FY 2027. The district can also move general funds permanently to other funds and as the schedule above presents, the district has transfers forecasted through FY 2027. The table above presents the district's planned advances and transfers. The district can also have other uses of funds which is reflected in the table above.

Sandusky City School District

Five Year Forecast

Fiscal Year:	Actual	FORECASTED				
	2022	2023	2024	2025	2026	2027
Revenue:						
1.010 - General Property Tax (Real Estate)	18,180,491	18,157,273	17,807,486	17,348,090	16,840,899	16,871,820
1.020 - Public Utility Personal Property	2,193,477	2,263,048	2,933,300	2,796,596	2,839,040	2,931,136
1.030 - Income Tax	-	-	-	-	-	-
1.035 - Unrestricted Grants-in-Aid	14,533,442	17,917,842	17,516,117	17,232,490	17,042,995	16,889,268
1.040 - Restricted Grants-in-Aid	4,272,850	4,289,283	3,791,378	3,767,649	3,748,159	3,318,510
1.050 - Property Tax Allocation	2,345,011	1,942,716	1,821,567	1,716,912	1,659,103	1,661,756
1.060 - All Other Operating Revenues	1,454,889	2,131,661	1,404,834	1,411,980	1,420,859	1,420,859
1.070 - Total Revenue	42,980,160	46,701,823	45,274,682	44,273,717	43,551,055	43,093,349
Other Financing Sources:						
2.010 - Proceeds from Sale of Notes	-	-	-	-	-	-
2.020 - State Emergency Loans and Adv	-	-	-	-	-	-
2.040 - Operating Transfers-In	-	-	-	-	-	-
2.050 - Advances-In	-	2,293,884	33,884	33,884	33,884	33,884
2.060 - All Other Financing Sources	570,534	383,069	383,069	383,069	383,069	383,069
2.070 - Total Other Financing Sources	570,534	2,676,953	416,953	416,953	416,953	416,953
2.080 - Total Rev & Other Sources	43,550,694	49,378,776	45,691,635	44,690,671	43,968,008	43,510,302
Expenditures:						
3.010 - Personnel Services	25,690,939	26,691,838	27,491,716	28,062,116	28,601,669	29,152,134
3.020 - Employee Benefits	9,791,685	10,767,423	11,501,803	11,994,144	12,504,243	13,041,062
3.030 - Purchased Services	6,834,318	6,888,541	7,059,283	7,234,292	7,414,691	7,600,058
3.040 - Supplies and Materials	898,413	1,050,668	1,103,052	1,136,054	1,164,380	1,164,380
3.050 - Capital Outlay	198,095	226,645	226,645	226,645	226,645	226,645
Intergovernmental & Debt Service	-	-	-	-	-	-
4.300 - Other Objects	1,061,652	1,153,904	1,175,595	1,197,828	1,227,773	1,227,773
4.500 - Total Expenditures	44,475,103	46,779,020	48,558,093	49,851,079	51,139,401	52,412,052
Other Financing Uses						
5.010 - Operating Transfers-Out	-	7,789	7,789	7,789	7,789	7,789
5.020 - Advances-Out	2,311,326	69,534	69,534	69,534	69,534	69,534
5.030 - All Other Financing Uses	-	2,663	2,663	2,663	2,663	2,663
5.040 - Total Other Financing Uses	2,311,326	79,986	79,986	79,986	79,986	79,986
5.050 - Total Exp and Other Financing Uses	46,786,429	46,859,006	48,638,079	49,931,065	51,219,387	52,492,038
6.010 - Excess of Rev Over/(Under) Exp	(3,235,735)	2,519,771	(2,946,444)	(5,240,394)	(7,251,379)	(8,981,736)
7.010 - Cash Balance July 1 (No Levies)	12,892,095	9,656,359	12,176,130	9,229,686	3,989,292	(3,262,087)
7.020 - Cash Balance June 30 (No Levies)	9,656,359	12,176,130	9,229,686	3,989,292	(3,262,087)	(12,243,823)
		Reservations				
8.010 - Estimated Encumbrances June 30	-	-	-	-	-	-
9.080 - Reservations Subtotal	-	-	-	-	-	-
10.010 - Fund Bal June 30 for Cert of App	9,656,359	12,176,130	9,229,686	3,989,292	(3,262,087)	(12,243,823)
Rev from Replacement/Renewal Levies						
11.010 & 11.020 - Renewal Levies	-	-	-	697,867	1,395,853	1,396,092
11.030 - Cumulative Balance of Levies	-	-	-	697,867	2,093,720	3,489,812
12.010 - Fund Bal June 30 for Cert of Obligations	9,656,359	12,176,130	9,229,686	4,687,159	(1,168,367)	(8,754,011)
Revenue from New Levies						
13.010 & 13.020 - New Levies	-	-	-	-	-	-
13.030 - Cumulative Balance of New Levies	-	-	-	-	-	-
15.010 - Unreserved Fund Balance June 30	9,656,359	12,176,130	9,229,686	4,687,159	(1,168,367)	(8,754,011)